# TREASURY, POSTAL SERVICE, AND GENERAL GOVERNMENT APPROPRIATIONS BILL, 2000

, 1999.— Committee of the Whole House on the State of the Union and ordered to be printed

Mr Kolbe, from the Committee on Appropriations, submitted the following

## REPORT

### [To accompany H.R.]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Treasury Department, the Postal Service, the Executive Office of the President, and certain Iodependent Agencies for the fiscal year ending September 30, 2000, and for other purposes.

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## AIRPORT INSPECTION PRACTICES

The Customs Service recently appointed an advisory panel to investigate allogations that African Americans were being targeted for customs inspections, detention and for personal searches at Hartsfield International Airport and other locations, including border crossings. The Committee is extremely concerned about these allegations and commends the Customs Service for their prompt attention to investigating this matter. The Committee directs the Customs Service to report back on the matters investigated by the advisory panel no later than February 1, 2000.

#### INSPECTION TECHNOLOGY ENHANCEMENTS

The Committee is encouraged by the potential of public-private mitiatives to enhance the inspection capabilities of U.S. Customs at major seaports, international airports, and along the U.S. and Canadian border. The Committee strongly encourages the Customs Service to pursue these possibilities and consider a pilot test in order to determine the viability of a partnership of this type. The Committee believes that advanced technology can act as a force multiplier to enhance our enforcement capabilities in the detection of illegal contraband as well as expedite the flow of legitimate commerce.

#### CUSTOMS INTEGRITY

The Committee is concerned about the portion of the report "An Assessment of Vulnerabilities to Corruption and Effectiveness of the Office of Internal Affairs, U.S. Customs Service" that states:

Most serious, however, is the belief that inspectors who are hired locally, particularly along the Southwest border and assigned to the local ports of entry, could be at greater risk of being compromised by family members and friends who may exploit their relationships to facilitate criminal activities. Although they could not offer any solid evidence, senior Customs officials expressed a real apprehension over the possibility that individuals were attempting to infiltrate Customs by seeking jobs as inspectors for the sole purpose of engaging in corrupt and criminal behavior.

The Committee takes strong exception to any implication that individuals of Hispanic background are particularly susceptible to corruption and expects the Customs Service to address unsubstantiated bias by senior Customs officials as it implements its anti-corruption strategy.

## OPERATION AND MAINTENANCE AIR AND MARINE INTERDICTION PROGRAMS

Appropriation, fiscal year 1999 to date	° \$276,388,000
Budget estimate, fiscal year 2000	109,413,000
Recommended in the bill	109.413.000
Bill compared with:	
Appropriation, fiscal year 1999	-166,975,000
Budget Estimate, fiscal year 2000	
Carlades \$157,700,000 in emergency appropriations exacted to Public Lett. 199-777	

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The Committee recommends ε the U.S. Customs Service Oamount appropriated in fiscal prequest.

## AIR AND MARINE INTE

In the fiscal year 1999 app Customs to provide its air and with its fiscal year 2000 budge within the Administration, an Committee strongly urges the I this report. The Committee ex toms organizational, flect moational requirements, and will source requirements.

### INTERDICTI

The Committee has been in ties offered by new passive detoms air operations by pern tracking, as well as land-bascraft and aerostat interdictaports, as it has in the past, the such as electrooptical and iinterdiction and investigative Customs to review the applements to their current ope

## HARBOR MAINT

Appropriation, fiscal year 1999 Budget Formate, fiscal year 20

The Harbor Maintenance to the Army Corps of Engise channels and harbors. It is ports and exports delivered fee is collected by the U.S. Harbor Maintenance Trust

106TH CONGRESS

2d Session

HOUSE OF REPRESENTATIVES

Report 106- >56

101418,2000

## TREASURY, POSTAL SERVICE, AND GENERAL GOVERNMENT APPROPRIATIONS BILL, 2001

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Mr. Kolbe, from the Committee on Appropriations, submitted the following

## REPORT

## [To necompany H R 1

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Treasury Department, the Postal Service, the Executive Office of the President, and certain Independent Agencies for the fiscal year ending September 30, 2001, and for other purposes.

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Larting January 1, 2000, the Customs Service implemented a new category in the Harmonized Tariff Schedule for foundry coke, subheading 2704.00.0010. Unfortunately, there have been difficulties in accurately accounting for the foundry coke entering the United States even after the creation of the separate category for foundry coke. These difficulties may arise from importers not being aware of the new category or from the Customs Service having difficulty in recognizing the difference between foundry coke and furnace coke.

It is essential that the U.S. Customs Service accurately track the actual amount of foundry coke entering U.S. ports. Therefore, the U.S. Customs Service is directed to make any and all necessary changes to ensure the accurate collection of customs data for foundry coke imports posted since January 1, 2000, and for all future foundry coke imports. Customs will coordinate with the Bureau of the Census to insure transmission to and public reporting by Consus of import data under this foundry coke enumeration.

#### TERMINAL ISLAND FACILITY

The Committee is concorned about the environmental conditions at the Customhouse at Terminal Island, Colifornia, where materials that circulate through the ventilation system may include asbestos, coal and petroleum coke particles. While many Customs employees have been moved from the Customhouse to healthier work environments, the Committee is concerned about the health and safety of the remaining employees. The Committee understands that employees in the office of the Special Agent in Charge will be moved by December, but is concerned that under current plans permanent relocation for all affected employees may not occur before May 2001. The Committee directs GSA and Customs to expedite the lease procurement process on permanent space, and to develop a plan for temporary re-location if permanent re-location is not likely to be accomplished by November 30, 2000.

### CUSTOMS INTEGRITY REPORT

The Committee is concerned about the Department's responsive mass to issues raised by the Committee in the House Report 106 231 concerning the Treasury report entitled "An Assessment of Vulnerabilities to Corruption and Effectiveness of the Office of Internal Affairs, U.S. Customs Service." The report related the opinion of "senior Customs officials" that inspectors hired locally along the Southwest border and assigned to local ports of entry, "could be at greater risk of being compromised by family members and friends who may exploit the relationships to facilitate criminal activities." Customs offered but failed to provide the Committee evidence supporting these views, and statistics provided by Customs did not support the allegation described in the report. In addition, written responses from ATF, DEA, FBI and the Secret Service indicated that these agencies did not agree with the concern that such local hiring posed a greater risk of individuals being compromised. Although Treasury and Customs now agree that the passage from the report did not reflect accurately their beliefs or practices, the Committee is concerned that Treasury has been slow in taking steps to communicate this to senior managers and others involved with Customs integrity issues. The Committee continues to take

strong exception to an background are partice Treasury and Customs senior Customs official: strategy.

HARBOR I

Appropriation, fiscal year 20 Budget estimate, fiscal year Recommended in the bill .... Bill compared with: Appropriation, fiscal year Budget Ketimate, fiscal

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The Committee recathe Customs Servic \$17,090,000 above the \$31,097,000 below the \$2,174,000 million to for base infrastructure.

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strong exception to any implication that individuals of Hispanic background are particularly susceptible to corruption and directs Treasury and Customs to contest any such unsubstantisted bias by senior Customs officials as Customs implements its anti-corruption strategy.

## HARBOR MAINTENANCE FEE COLLECTION

Appropriation, fiscal year 2000 to date.  Budget estimate, fiscal year 2001  Recommended in the bill  Bill compared with:	3,000,000 3,000 and
Appropriation, fiscal year 2000 Budget Estimate, fiscal year 2001	,

#### MISSION

The Harbor Maintenance Fee is established to provide resources to the Army Corps of Engineers for the improvement of American channels and harbors. It is assessed on the value of commercial imports and exports delivered to or from certain specified ports. The fee is collected by the U.S. Customs Service and deposited into the Harbor Maintenance Trust Fund.

### RECOMMENDATION

Although the President has aubmitted a proposal to establish a Harbor Services Fund, no legislative action has occurred as of the time this bill was drafted. Therefore, in fiscal year 2001, the Committee recommends that \$3,000,000 be transferred from the Harbor Maintenance Trust Fund to the Customs Service Salaries and Expenses appropriation to offset costs incurred by Customs in collecting Harbor Maintenance Fees.

# OPERATION, MAINTENANCE AND PROCUREMENT, AIR AND MARINE INTERDICTION PROGRAMS

Appropriation, fiscal year 2000 to dute Budget estimate, fiscal year 2001 Recommended in the bill Bill compared with:	\$108,688,000 156,875,000 125,778,000
Appropriation, fiscal year 2000	+17,090,000
Budget Satimate, fiscal year 2001	31,097,000

#### MISSION

The Customs Air and Marine Interdiction Programs combat the illegal entry of narrotics and other items into the United States. This appropriation provides all operations, maintenance and procurement for the Customs air and marine program and support for the interdiction of narrotics by other Federal, state, and local agencies, included in this mission is the requirement to support the Buteau of Alcohol, Tobacco and Firearms and the U.S. Secret Service.

## RECOMMENDATION

The Committee recommends an appropriation of \$125,778,000 for the Customs Service Air and Marine Interdiction Programs, \$17,090,600 above the amount appropriated in fiscal year 2000 and \$31,097,000 below the budget request. The Committee includes \$2,174,000 million to maintain current levels, \$9,916,000 million for base infrastructure for new P-3 aircraft being delivered, and \$5